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# Agenda

To all Members of the

# CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL

Notice is given that a Meeting of the above Panel is to be held as follows:

Venue: Council Chamber, Civic Office, Waterdale, Doncaster, DN1 3BU

Date: Tuesday, 12th June, 2018

Time: 5.30 pm

# **Items for Discussion:**

- 1. Apologies for absence.
- 2. To consider the extent, if any, to which the public and press are to be excluded from the meeting.
- 3. Declarations of Interest, if any.
- 4. Minutes of the meeting held on 5th March 2018. (Pages 1 10)
- 5. Public Statements.

(A period not exceeding 20 minutes for statements from up to 5 members of the public on matters within the Panel's remit, proposing action(s) which may be considered or contribute towards the future development of the Panel's work programme).

Jo Miller Chief Executive

Issued on: Monday, 4 June 2018

**Governance Services Officer for this meeting** 

Christine Rothwell Senior Governance Officer Tel. 01302 735682

**Doncaster Metropolitan Borough Council** 

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# A. Items where the Public and Press may not be excluded

- 6. Doncaster Youth Council Update. (Pages 11 16)
- 7. Overview of the Children and Young People's Plan First Annual Impact Report. (Pages 17 24)
- 8. A Youth-led Commission on Child Poverty In Doncaster. (*Pages 25 30*)

# MEMBERSHIP OF THE CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL

Chair – Councillor Neil Gethin Vice-Chair – Councillor Lani-Mae Ball

Councillors Nick Allen, Jane Cox, Sean Gibbons, Nikki McDonald, John Mounsey, Frank Tyas and Sue Wilkinson

Invitees:

Jim Board - UNISON

**Education Co-optees\*** 

John Hoare Bernadette Nesbit

\*Education Co-optees are invited to attend the meeting and vote on any Education functions which are the responsibility of the Authority's Executive. They may also participate in but not vote on other issues relating to Children and Young People.

# DONCASTER METROPOLITAN BOROUGH COUNCIL

## CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL

# MONDAY, 5TH MARCH, 2018

A MEETING of the CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL was held at the COUNCIL CHAMBER - CIVIC OFFICE, DONCASTER on MONDAY, 5TH MARCH, 2018 at 10.00 AM

## PRESENT:

Chair - Councillor Neil Gethin

Councillors Nick Allen, Mick Cooper, Jane Cox, Sean Gibbons and Nikki McDonald

Co-optees – John Hoare (Diocese of Sheffield Church of England) and Bernadette Nesbit (Diocese of Hallam Roman Catholic Church)

# **ALSO IN ATTENDANCE:**

Damian Allen - Director of People (DCS/DASS)

Learning and Opportunities: Children and Young People (CYP)

Paul Thorpe - Quality and Service Improvement Manager (CYP)

Lee Golz - Head of Business Transformation and Strategic Commissioning (CYP)

James Thomas - Head of Performance and Business Intelligence

Mark Douglas - Chief Operating Officer

Robin McNeal - Consultant

Neil McAllister - School Organisation Manager

Martyn Owen - Head of Service Behaviour

Angela Harrington - Commissioning Manager LOCYP at DMBC

		<u>ACTION</u>
76.	APOLOGIES FOR ABSENCE	
	Apologies for absence were received from Councillor Sue McGuinness	
77.	TO CONSIDER THE EXTENT, IF ANY, TO WHICH THE PUBLIC AND PRESS ARE TO BE EXCLUDED FROM THE MEETING.	
	None	
78.	DECLARATIONS OF INTEREST, IF ANY.	
	There were no declarations of interest made.	
79.	MINUTES OF THE MEETING HELD ON 5TH DECEMBER, 2017	

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	RESOLVED: that the minutes be agreed as a true record with the inclusion of John Hoare as attending and apologies from Councillor Sue McGuinness and Nikki McDonald.	
80.	PUBLIC STATEMENTS	
	There were no public statements made.	
81.	SUMMARY OF THE HIGH LEVEL QUARTERLY PERFORMANCE CHALLENGE MEETING OF DONCASTER CHILDREN'S SERVICES TRUST: QUARTER 3 2017/18.	
	The Panel was provided with a summary of the business of the High Level Quarterly Performance challenge meeting of the Doncaster Children's Services Trust (DCST) in Quarter 3 of 2017/18 and the Extraordinary Quarterly Performance Monitoring meeting of 30th January 2018.	
	Members were informed that a draft Annual Report was considered by the Trust at the end of December 2017. In addition, there was also an Extraordinary Quarterly Performance Monitoring meeting that took place on the 30th January 2018 which was generated following concerns arising from the Quarter 3 report followed by a further meeting on the 22nd February 2018.	
	It was reported that OSMC will be holding a meeting in due course to receive an update on the finances and overspends of the DCST.	
	The following areas were discussed by the Panel;	
	<u>Case File Audits</u> – Members were informed that of the case file audits sampled, 46 had identified areas of good and 9, of outstanding practice with the quality of the case recordings generally being of a high standard. It was heard that a small number of cases (5) were graded as inadequate in Quarter 3.	
	It was explained that the few cases graded as inadequate had improvement action plans in place and were monitored to completion by the Head of Service (with an independent audit to take place within 6 months). It was added that the Doncaster Safeguarding Children's Board received a regular report of the audited cases from the Trust.	
	Members were reminded that areas of improvement had been made in how the Trust had become more transparent about its business. Members were informed that monitoring would now take place on a monthly basis.	
	It was outlined that positive changes being made included;	

- improved auditing to sample better.
- frequency and better recording of supervision.
- additional training included monthly training staff of Team Managers.
- improved recording and quality of plans.
- improved performance reporting.

It was briefly explained that the overspend was a result of increased demand which was being replicated across the country. It was outlined that there had been an additional 40 new children who had appeared in different places of the care ladder in the last financial year, as well as a growth of those in special guardianship arrangement. It was added that there had been other types of payment and growth associated with Looked after Children mainly within foster care and that the net cost had increased as providers were charging more, all factors resulting in significant financial pressures being placed on the Trust.

Members heard that it was more about the average costs of placements that had increased and that there was no expectation of any further increases in demand for the remainder of financial year.

Members were informed that the 20 recommendations within the 2015 Inspection Report had been delivered to completion and that the new action plan, (following the 2018 re-inspection) would need to be returned to Ofsted by May 2018. It was added that there were only four recommendations in the latest Inspection Report.

RESOLVED That the Panel note the content of the report.

## 82. SOCIAL MOBILITY OPPORTUNITY AREA DELIVERY PLAN

Members were presented with a paper providing detail regarding the recent publication of the Doncaster Opportunity Area (OA) Delivery Plan (DP) and funding associated with the OA programme due to be transferred to the Council over the life of the programme (2017/18 to 2019/20). The report also outlined the outcomes from the Cabinet decision made on the 6th of February alongside progress made towards implementation.

It was reported that the Delivery Plan includes 4 priorities:

- 1. Building solid foundation for all children;
- 2. Brilliant teaching and leadership for all secondary pupils programme;
- 3. No career out of bounds; and
- 4. Opportunities extend to all.

Members were informed that each priority was led by a working group made up of local stakeholders and the programme was governed by a Partnership Board (PB) into which all the working groups report. It was explained that the Board had a significant job in overseeing the implementation of plan and that it had the benefit of a Chair for whom education improvements was his business, alongside a deep seated commitment to outreach and the community. It was recognised that it was not a platform that implemented change but engaged wider with stakeholders and made sure that the working groups do what they were supposed to do.

It was reported that to ensure synergy with wider Council activity the Opportunity Area programme work sits within the Learning theme of the Doncaster Growing Together (DGT) Programme. It was outlined that the programme would be monitored and progress reported on through the DGT programme.

It was explained that detailed plans had been developed since January 2018.

The following was raised as part of the discussion;

Extra-Curricular Activities - In respect of extra-curricular activities that benefitted disadvantaged pupils, the Sutton Trust's 2014 report found that wealthier children and those in private schools were more likely to access and utilise extra-curricular provision. Members raised concern around the reference to private schools and it was explained that the report had highlighted that employers looked for essential life skills and recognised that children and young people did not get an equal deal. Reference was made to Expect Youth, who would be delivering the Essential Life Skills element of the programme and with an associated mentoring offer.

It was explained that the £1,050k grant to Expect Youth was essential as it was about engaging further with partners. It was outlined that a challenge had been placed through the board on secondary colleagues to target activity in enrichment time to those who really needed it and was therefore using money to lever schools. It was recognised that a challenge at board would be around how the funding can be applied to where it was needed? It was expressed that consideration should also be provided as to how other partners could be used outside of school hours.

Bernadette Nesbitt, a Co-optee on the Panel stressed that essential life skills were crucial for children and it was recognised that teachers and schools were not always best placed to deliver what children really needed to learn.

<u>Persistent Absenteeism</u> - Members were reminded that when children reached statutory school age they had to attend school. It was recognised that educational policy had been looked at progressively across a number of governments and that it was about making sure that it was applied into the right places.

It was recognised that this was an opportunity for schools to think about how they structure their day and maximised outcomes and not just achievements. It was reported that the money could be used for other activates such as Enterprise Advisers for careers advice and guidance.

Members were informed that a report could be brought back to the Panel on a quarterly basis, with more detail on expenditure and where they targeted each of the areas.

## RESOLVED that the Panel;

- I. note the decisions that have been taken by Cabinet and the progress made on implementation;
- II. as part of the Children and Young People Overview and Scrutiny Panel 18/19 Workplan, bring an update of the Social Mobility Opportunity Area Delivery Plan as part of an agreed 6 monthly update on progress (to the July 2018 meeting).

# 83. <u>LEARNING PROVISION AND ORGANISATION UPDATE.</u>

Members received a report that provided them with an update on progress with Learning Provision Organisation in Doncaster, the establishment of the Learning Provision Organisation Board, Learning Provision Organisation Strategy and work to date.

Members were assured that this provision was there to ensure the effective delivery of a high quality learning provision in response to local demographic pressures alongside a demand for learning places. It was explained that there was a much clearer picture of the landscape with a robust plan and strategy that had been consulted on.

Members were informed that the Learning Provision and Organisation Board had been established to improve outcomes for all children by building strong partnerships, working effectively together and providing rigorous and regular performance management. It was explained that the Board's primary role was to ensure the effective delivery of the Learning Provision and Organisation Strategy. It was explained that money went through the local authority who would then work with the school.

Member raised concerns about projections around capacity, for example, that Hayfield was oversubscribed yet would require more places. Regarding Finningley, it was commented that there was a number of housing development sites being built which would place extra pressure on demand for places. Members were informed that this supported why the policy was needed. It was commented that within the Borough, there had been substantial new housing in places but that additional children had not materialised.

It was recognised that resources had diminished and that there was no other capital resources unless the Council brought them in. It was shared that the Council had accomplished well to achieve S106 resources and a report could be brought back to the Panel outlining the available choices.

Members were informed that there would be a discussion with the DFE to obtain the necessary capital to ensure schools are fit and safe.

It was explained in the report that underpinning the Strategy would be the Pupil Place Planning Local Area Plans. That these plans made up pyramid based Key Data Reports and Pupil Place Proposal and Action Plan Reports and together incorporated both school place planning and childcare place planning in one set of strategic plans. It was outlined that the reports look at a range of information from demographics through to the current situation, pyramid development compared to the current status of provision and the Council will plan to resolve any potential shortfalls.

Members were told how the outlined plans were considered and approved by the Board in January 2018. It was stated that five pyramids had been prioritised for completion by the end of the Spring Term based on the demographic information and volume of additional housing.

#### RESOLVED That the Panel:

- I. Note the contents of the Report and the Learning Provision Organisation Strategy;
- II. As part of the Children and Young People Overview and Scrutiny Panel 18/19 Workplan, bring an update of the Learning Provision Organisation Board and a focus on area plans and changes to capital changes (to the July 2018 meeting).

# 84. POST 16 REVIEW - INTERIM REPORT.

The Panel received a report to note the significant progress made to date to deliver the interim report and to note the next steps for the review over the next 3 months.

Members were reminded how the post-16 Review built on the recommendations of the Education and Skills Commission's report by covering the extent to which the borough-wide curriculum was geared towards future economic needs. That the aim of the review was to enable Doncaster to make the best collective use of the entirety of its post-16 resources, and the opportunities presented by current government post-16 policy and funding reforms.

The report outlined how in September 2017, Dr Paul Lally was commissioned to undertake the post 16 review on behalf of Doncaster Council, with an interim report produced by December 2017 and a full report to be produced by April 2018.

It was discussed that moving forward, schools needed to work with local providers and that if the school recognised they were not sustainable they would have to close.

It was reported that the majority of areas where the 6<sup>th</sup> form provision had closed down had been had been in the most deprived areas. A Member commented that the 6<sup>th</sup> form facility (within Mexborough) had closed Summer 2017 due to a low uptake and had therefore looked to work in partnership and link in with the 6<sup>th</sup> form provision at Dearne Valley.

It was reported that there had been successes in the Government promoting 'A' Level and University, and it was encouraging that Doncaster Council had the highest level of apprenticeships in the country.

Reference was made to the concept of Doncaster becoming a university city and that the establishment of a technical college had provided Doncaster with a stepping stone. It was acknowledged that whilst progression was needed with the academic route, the whole system needed to encourage more post-16 students to stay on.

It was commented that routes sometimes navigated outside of Doncaster (for example South of Goole, Nottinghamshire and East of Lincolnshire) and that the difficulties occurred when there was a poor quality of local provision.

# RESOLVED that the Panel;

- I. Note the report and the significant progress made to date to deliver the interim report
- II. Note the next steps for the review over the next 3 months
- III. Agree to receive the full report in April (by email) with an opportunity to provide comment.
- IV. That as part of the Children and Young People Overview and Scrutiny Panel 18/19 Workplan, bring an update of the Post 16 Review.

# 85. PRESENTATION ON THE FUTURE DELIVERY LANDSCAPE FOR CHILDREN AND YOUNG PEOPLE WITH BEHAVIOUR DIFFICULTIES.

Members were reminded how the Education Inclusion programme sought to improve educational outcomes for all children in Doncaster, with a particular focus on vulnerable and/or disadvantaged children. It was outlined that part of this work was made up of a Behaviour and Attendance Review. It was explained that the Council was at a crucial

stage with this review and that the following had been identified.

- That there had been a high rise in the number of exclusions made.
- That there had been a lack of clarity and information.
- The need for future plans for Doncaster to offer some alternatives to build capacity across systems and ensure that there was a full and wide range of alternatives to ensure that young people's needs were met.

It was outlined that at present there were 3 options being consulted on, with schools in particular as well as the wider stakeholder network (including young people and their families). Members heard how those three options included an option for a mixed economy, where the local authority and the wider system (in particular schools) worked in partnership to transform the current pathway and system ensuring that the resources were directed and targeted to meet the needs of Doncaster children. It was explained that consideration was being given to delegate resources out to schools and deliver a quality output of young people.

It was shared that historically, arrangements had not been as robust as they should have been and that there was now due process and rigour in place. It was commented that issues included not having visibility and transparency in the system, and that there was a need to make sure that it all worked together with oversight in place.

An example was used how at times certain children should be excluded, however, that a transfer might have been undertaken and the recipient school was not aware of any issues as no appropriate communication had taken place. As a result the child may continue with a separate school and would not be recorded as exclusion but instead as a transfer.

Regarding temporary exclusions, it was clarified that comprehensive data was held across the system and with individual schools. It was added that work was being undertaken to ensure that there was challenge in place and that schools made sure that there was a collective and individual responsibility. It was supplemented that some of this work was progressing through the development of the attendance strategy.

It was clarified that placements occurred within 6 days, making sure that there was a quality assessment in place and that additionally, social needs were met.

## RESOLVED that the Panel;

- I. Note the report; and
- II. Have the opportunity to consider the Behaviour Report prior to

	Cabinet on the 11 <sup>th</sup> April 2018.	
86.	DONCASTER'S ATTENDANCE STRATEGY.	
	The Panel received a report containing information with relation to the borough's Attendance Strategy and associated delivery plan for the improvement of Attendance and Persistent Absence at school level.	
	In response to Elective Home Education, Members were informed as to how steps were being taken to build up an awareness of those children in the system and to ensure that partners were being effectively linked in.	
	It was recognised that children who did not attend school were at a much greater risk of harm and presented a genuine safeguarding risk. It was explained that the Council was therefore undertaking a proactive approach to ensure that those children were safe.	
	It was explained that nationally there was an awareness of Councils to be empowered with data around home education and to make sure that they were being educated in the right environment.	
	Members heard how Doncaster's attendance and persistent absentee figures had been significantly below the national average. Members raised concerns that neighbouring authorities were closer to the national averages and this created a significant gap between them and Doncaster. It was felt that the Council needed to identify what the issues were. It was outlined that in the last 12 months, the Council had improved its access to data and Members were assured that data would be looked at rigorously which included working alongside schools. It was explained that different measures and a strategy were in place to ensure that capacity was being built into schools.	
	Members were informed that there were a number of reasons behind the absenteeism data such as issues within the family environment and at home. Members stated that they would like to receive a breakdown of what the local issues and types of absence were. It was acknowledged that Doncaster had significant longer absences resulting from a secondary problem rather than primary.	Head of Service, Behaviour and Inclusion
	Bernadette Nesbitt, as a Co-optee of the Panel and Head of a Doncaster school, stated that the school had already achieved what it could but that there was a lack of consistency with what the Council was doing. Members supported that there needed to be change but raised concern around whether the right tools were in place in terms of the structure and resources available. Concern was also expressed that implementation at such a late stage in the school year may result in further delays.	
	It was recognised that the Attendance Strategy and associated delivery	

	plan was in its early days and needed to remain on the agenda through OSMCs quarterly Finance and Performance monitoring reports.	
	RESOLVED that the Panel;	
	<ol> <li>Note the report; and</li> <li>As part of the Children and Young People Overview and Scrutiny Panel 18/19 Workplan, bring an update of the Attendance Strategy including a performance report specifically including an update on attendance.</li> </ol>	
87.	OVERVIEW AND SCRUTINY WORK PLAN 2017/2018 - FEBRUARY 2018	
	The Panel received a report updating Members on the Panels work plan for 2017/18. A copy of the work plan was attached at Appendix A of the report taking account of issues considered at the Children and Young People Overview and Scrutiny workplanning meeting held on the 1st June 2017.	
	Members were informed that the Panels combined meeting with the Youth Council as the takeover/challenge meeting will need to be arranged for May 2018. It was added that there would be a number of updates and reports required to be added to the Panels workplan for 2018/19 as identify during today's meeting discussion.	
	RESOLVED that the Panel note the Children and Young People Overview and Scrutiny Panel report.	

# Agenda Item 6.



Date: 12th June 2018

# To the Chair and Members of the Children and Young People Scrutiny Panel

#### DONCASTER YOUTH COUNCIL UPDATE

Relevant Cabinet	Wards Affected	Key Decision
Member(s)		
Councillor Nuala	All	None
Fennelly, Cabinet		
Member for Children,		
Young People and		
Schools		

#### **EXECUTIVE SUMMARY**

1. The purpose of this report is to provide an opportunity for Members to give consideration to reports and presentation's by Doncaster Youth Council who will provide updates on their priorities and campaigns. The meeting seeks to identify opportunities to work more closely with Children and Young People and build up links with the youth council. This meeting is also part of the Take Over Challenge programme offered to children and young people across Doncaster. Takeover Challenge is a national engagement project, led by the Children's Commissioner for England. It puts children and young people into decision-making positions and encourages organisations and businesses to hear their views. As part of this meeting the Youth Council will take up the role of Job Shadowing the members during the course of the meeting.

#### **EXEMPT REPORT**

2. There is no exempt information contained in the report.

#### **RECOMMENDATIONS**

- 3. That the Panel:
  - i. Considers the information presented which include Curriculum for Life and Local Offer Review.
  - ii. Seeks to identify any opportunities to work more closely between the Doncaster Youth Council and the children and young people overview and scrutiny.

#### WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. The Overview and Scrutiny function has the potential to impact upon all of the Council's key objectives by holding decision makers to account, reviewing performance and developing policy.

#### **BACKGROUND**

- 5. The Doncaster Youth Council is a diverse group of local young people aged 11-19 (up to 25 Learning Difficulties Disabilities) who want to ensure the voices of the young people in Doncaster are heard. They work to ensure young people have a say in the decisions that are made within Doncaster and undertake the following;
  - 1. Provide a forum for young people to have a voice.
  - 2. Represent and communicate the views of young people to the decision makers and the wider community.
  - 3. Raise the profile of young people in a positive way.
  - 4. Encourage young people to be good citizens so they act with understanding and communicate between themselves and their communities.
  - 5. Highlight the issues affecting young people.
- 6. This report provides the current position on campaigns and projects in which the youth council are involved in with particular reference to the Children and Young People's Plan.
  - Transport Make public transport cheaper, better and more accessible for all
  - Curriculum for Life Snapshot overview of Curriculum for Life offer in schools
  - 3. Local Youth Offer Review Feedback from children and young people 18 months on.
- 7. Two presentations; Curriculum for Life and Local Offer Review will be provided to the Panel by members of Doncaster's Youth Council at its meeting on the 12<sup>th</sup> June 2018. This will provide an update on their priorities and seek to identify any opportunities to work more closely with Children and Young People Overview and Scrutiny.

#### **OPTIONS CONSIDERED**

6. There are no alternative options within this report as the intention is to provide the Committee with an opportunity to note and consider the information presented.

# **REASONS FOR RECOMMENDED OPTION**

7. There are no specific risks associated with this report.

# IMPACT ON THE COUNCIL'S KEY OUTCOMES

8.

Outcomes	Implications
Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;  • Better access to good fulfilling work • Doncaster businesses are supported to flourish • Inward Investment	The work of Overview a Scrutiny has the potential to have an impact on all the Council's key objective. The Youth Council share the Children's plan outcome that all children should achieve their potential – in removing barriers and developing good quality service delivery, children will be able to access the benefits of a thriving economy and will themselves be participants in creating and sustaining the strength of the economy.
<ul> <li>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</li> <li>The town centres are the beating heart of Doncaster</li> <li>More people can live in a good quality, affordable home</li> <li>Healthy and Vibrant Communities through Physical Activity and Sport</li> <li>Everyone takes responsibility for keeping Doncaster Clean</li> <li>Building on our cultural, artistic and sporting heritage</li> </ul>	
<ul> <li>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</li> <li>Every child has life-changing learning experiences within and beyond school</li> <li>Many more great teachers work in Doncaster Schools that are good or better</li> <li>Learning in Doncaster prepares young people for the world of work</li> </ul>	

Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;  Children have the best start in life Vulnerable families and individuals have support from someone they trust Older people can live well and independently in their own homes.	
Connected Council:  A modern, efficient and flexible workforce  Modern, accessible customer interactions  Operating within our resources and delivering value for money  A co-ordinated, whole person, whole life focus on the needs and aspirations of residents  Building community resilience and self-reliance by connecting community assets and strengths  Working with our partners and	

# **RISKS AND ASSUMPTIONS**

9. There are no specific risks associated with this report.

# **LEGAL IMPLICATIONS [Officer Initials...HP Date...24.5.18]**

10. There are no specific legal implications associated with this report.

# FINANCIAL IMPLICATIONS [Officer Initials (SB Date 17<sup>th</sup> May, 2018)

11. In 2018-19 a budget of £7,370 exists to support the work of the Youth Council.

# HUMAN RESOURCES IMPLICATIONS [Officer Initials...PM... Date...23<sup>rd</sup> May 2018]

12. There are no specific HR Implications associated with this report.

# **TECHNOLOGY IMPLICATIONS [Officer Initials PW Date 17/05/18)**

13. There are no specific technology implications in relation to this decision.

# **HEALTH IMPLICATIONS [Officer Initials...CW.....Date 21.05.18......**]

14. Young people's participation in meaningful activity can impact on a number of factors affecting general health and wellbeing including connectivity,

mental wellbeing and aspirations. The youth council offers an excellent opportunity to a wide range of young people across Doncaster to engage in such activities. The Youth Council projects listed demonstrate meaningful contributions young people make in shaping the services that affect them. Public Health continues to ensure youth voice is integral to the work programme and values the Youth Council as a means to engage children and young people.

# **EQUALITY IMPLICATIONS [Officer Initials CM - Date...17<sup>th</sup> May, 2018]**

15. There are no significant equality implications associated with this report. Within its programme of work Overview and Scrutiny gives due consideration to the extent to which the Council has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

## **CONSULTATION**

16. There is no consultation required for this report.

#### **BACKGROUND PAPERS**

17. None

#### **REPORT AUTHOR & CONTRIBUTORS**

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# **Director of People (DCS/DASS)**

Learning and Opportunities: Children and Young People/Adult Health & Wellbeing Directorates





Date: 12<sup>th</sup> June 2018

To the Chair and Members of the Children and Young People Scrutiny Panel

# OVERVIEW OF THE CHILDREN & YOUNG PEOPLE'S PLAN FIRST ANNUAL IMPACT REPORT

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Councillor Nuala Fennelly, Cabinet Member	All	None
for Children, Young People and Schools		

#### **EXECUTIVE SUMMARY**

1. The purpose of this report is to provide an opportunity for Members to give consideration to reports and presentation's outlining our current approach to assessing the work being done across the borough to fulfil the priorities and ambitions within the Children & Young People's Plan. The Children & Young People's Plan is a fundamental part of the Council, and its partners, strategic vision and, as such, a commitment was made to assess our progress against stated goals on an annual basis; this report offers an overview of the first iteration of annual impact report. Information and feedback has been sought from Children & Young People and professionals alike to inform the assessment. The completed report will inform work and focus for the following year and highlight areas that may require extra focus whilst also reemphasising the Children & Young People's Plan and the commitments that were made within it.

### **EXEMPT REPORT**

2. There is no exempt information contained in the report.

#### **RECOMMENDATIONS**

- 3. That the Panel:
  - i. Considers the information presented which includes an outline understanding of our findings for the impact report and a summation of how the information was collected and how it is intended to be set out in the report.
  - ii. Provides their views on the approach that has been taken, the preliminary findings, and the current ideas for its distribution with an eye for ensuring rigour in this year's report and shaping how this process is administered in the future.

#### WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. The Overview and Scrutiny function has the potential to impact upon all of the Council's key objectives by holding decision makers to account, reviewing performance and developing policy.

#### **BACKGROUND**

# Report Justification, Methodology, & Preliminary Structure

- 5. A criticism of our previous Children & Young People's Plan was that, after it was adopted and published, it was not regularly referred to and people in the wider partnership and community as a whole were unaware of the progress being made on the commitments made with in. As such, this time a commitment was made to provide yearly impact reports for each of the years covered by the new plan. This report is the first iteration of this commitment.
- 6. In researching the report and producing a draft set of findings, we have engaged with senior people representing key organisations within the Partnership. These were;
  - Doncaster Council
  - Doncaster Children's Services Trust
  - Doncaster Clinical Commissioning Group
  - Rotherham, Doncaster and South Humberside NHS Trust
  - St Leger Homes
  - Partners in Learning (Primary & Secondary)
  - Expect Youth
- 7. There are still number of partners, including South Yorkshire Police, Schools, and Doncaster & Bassetlaw Hospitals NHS Trust, that still need to be engaged with before the report is completed.
- 8. In these meetings, we have sought to get their feedback on the use of the plan and its priorities as well as a more specific understanding of any achievements they or their organisation have had in the previous year that relate to the Children & Young People's Plan and its priorities. This was then followed with discussions about areas of their work that had not delivered against the plan as well as hoped in the past year and an overview of what their focus would be in the year ahead.
- 9. The engagement and participation team also completed comprehensive engagement exercises with young people at Primary and Secondary level as well as a session focused on young people with special educational needs and disabilities. These workshops were focused on the priorities set out by Children & Young People during the creation of the Plan and framed around the overarching themes: Safe, Happy & Healthy, Achieve, & Equality. This feedback has taken a leading role in shaping the content and structure of the report as well as informing the statements made about the efficacy of work happening within the themes of the report.

The current plans for this report follow the following structure:

#### Introduction

The introduction will be used as an opportunity to reassert the importance of the Children & Young People's Plan and the commitments that were made within it.

11. There will be a high level breakdown of the impactful strategic and policy related changes that occurred in the previous year. There will also be a visual and descriptive approach to explaining how the Plan fits in with the new landscape and how its themes are being addressed elsewhere in the partnership; by adding chronology and links to the strategic bibliography in Doncaster it is hoped that the justification for our work will be clearer and more accessible

# An Overarching Assessment of the Children & Young People's Plan

12. This section will depict the feedback that we have received that assess high level, cross-cutting aspects of the Children & Young People's Plan; leadership and partnership related strengths and areas for improvement, notes about priorities, and comments about how the plan is being used.

#### Thematic Breakdown

13. There will be a breakdown of priorities, narratives, successes, and areas for focus against each theme. This approach has been taken to maximise the utility of the feedback we have received from Children & Young People. Given the above section, this will focus on more specific projects and operational changes and improvements

#### Future Focus

14. This section will set out the future focus of the partnership at a strategic level and at a more operational level.

# **Preliminary Findings**

15. The report is at an early stage of development but, there have been some preliminary findings, relating to the overall efficacy of the Plan and the future focus of the partnership more widely that will be included in the report in some capacity. The final Impact Report will include detailed assessments of the themes within the plan and assess specific pieces of work in more detail.

## Assessment of the Children & Young People's Plan

- 16. It was noted within all the sectors involved in delivering against the Children & Young People's Plan that, a year into its existence it has maintained a consensus among partners about the weaknesses within the borough and the need to tackle them collaboratively. It was also noted that the Plan has created a robust baseline in its first year which is something that the borough has not had previously. All of this is being supported by effective and consistent leadership at a strategic level which is the main factor for maintaining the consensus across the eclectic partnership environment.
- 17. However, the Plan is only at the beginning of its journey and, as such, there are steps that need to be taken to address some issues that have arisen in the past year. The issues can be centred on two elements, the lack of visibility of the Plan and the increasingly fragmented environment that the agencies within the partnership are working in.
- 18. Fundamental changes to the nature of the Public Sector and continuing budgetary pressures have led to key sectors within the partnership becoming more fragmented; this fragmentation leads to inconsistent service delivery and a more opaque

- partnership environment with a lack of clarity on roles and responsibilities. This is, in some cases, making delivering against priorities within the Plan more difficult. To overcome this, feedback suggests that the Plan needs to become more focused on some of its more impactful priorities and commitments to ensure effective delivery.
- 19. This would be supported if the Plan was more visible and utilised more effectively. Increasing the plans visibility would do two things of note; firstly, it would create and a reference point for the agencies within the partnership to shape their work around. In turn, this would ensure that work being done in the borough directly links to the priorities that are outlined in the Plan. Secondly, it would support the use of consistent language, roles, and responsibilities across the borough which would reduce confusion amongst the agencies that make up the Partnership.

## Future Focus

- 20. The future focus of the majority of the agencies involved is essentially a continuation of the work they have already initiated with a greater focus on managing demand and providing earlier access to information and services. They are all involved in some form of modernisation or improvement process and are striving to deliver services more collaboratively and responsively. This is all shaped by the emergence of the Social Mobility Opportunity Area, the Inclusion Programme, the Place Plan, and the evolution of Sustainability and Transformation Partnerships within Health.
- 21. The publication of the Impact Report, and improving the visibility of the Children & Young People's Plan, will ensure that this progress is targeted towards the themes and priorities and further encourage collaboration across the partnership.

# **Proposed Onward Journey & Publication**

- 22. Once the Impact Report is completed, it will be ratified at the Children and Families Executive board and then shared as part of the next Children & Families Forum Agenda to allow our partners to review the document. The Report will also be shared with members of this committee simultaneously to allow the committee to have sight of the document.
- 23. Currently, the Impact Report is being drafted in an accessible way to ensure that Young People, and residents more widely, are able to see our progress against the Children & Young People's Plan. As such, once the Impact Report has been reviewed and signed off, we propose to explore opportunities for publishing the document electronically for residents to digest.

# **OPTIONS CONSIDERED**

24. There are no alternative options within this report as the intention is to provide the Committee with an opportunity to note and consider the information presented.

# REASONS FOR RECOMMENDED OPTION

25. There are no specific risks associated with this report.

26.

). 	Outcomes	Implications
	Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;  • Better access to good fulfilling work	The Children & Young People's Plan is a cross cutting strategy that supports all the Council's outcomes by holistically supporting Children & Young People's development and transition to
	<ul> <li>Doncaster businesses are supported to flourish</li> <li>Inward Investment</li> </ul>	adulthood. This is achieved through the delivery of specific projects, service modernization and transformation, and collaborative approaches to problems within Doncaster.
		Although the Impact Report does not set out new work that has a direct impact on the Council's outcomes, it is a method of ensuring the Children & Young People's Plan delivers on its commitments and has a tangible impact on the Council's achievement of its outcomes.
	<b>Doncaster Living:</b> Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;	
	<ul><li>The town centres are the beating heart of Doncaster</li><li>More people can live in a good quality,</li></ul>	
	<ul> <li>affordable home</li> <li>Healthy and Vibrant Communities through Physical Activity and Sport</li> <li>Everyone takes responsibility for keeping Doncaster Clean</li> <li>Building on our cultural, artistic and sporting heritage</li> </ul>	
	<b>Doncaster Learning:</b> Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;	
	<ul> <li>Every child has life-changing learning experiences within and beyond school</li> <li>Many more great teachers work in Doncaster Schools that are good or better</li> </ul>	

Learning in Doncaster prepare people for the world of work	s young
Doncaster Caring: Our vision borough that cares together for vulnerable residents;	
<ul> <li>Children have the best start in I</li> <li>Vulnerable families and incompared have support from someone the</li> <li>Older people can live we independently in their own home</li> </ul>	lividuals ey trust ell and
<ul> <li>interactions</li> <li>Operating within our resource delivering value for money</li> <li>A co-ordinated, whole person life focus on the needs and asport of residents</li> <li>Building community resilient self-reliance by connecting cor assets and strengths</li> <li>Working with our partner</li> </ul>	ustomer es and , whole pirations de and mmunity

# **RISKS AND ASSUMPTIONS**

27. There are no specific risks associated with this report.

# **LEGAL IMPLICATIONS [Officer Initials KDW... Date 04.06.18]**

28. There are no specific legal implications associated with this report.

# FINANCIAL IMPLICATIONS [Officer Initials DB Date 04.06.18]

29. There are currently no specific financial implications with this report.

# **HUMAN RESOURCES IMPLICATIONS [Officer Initials MLV Date 04.06.18]**

30. There are no specific HR implications associated with this report.

# **TECHNOLOGY IMPLICATIONS [Officer Initials...PW Date...04/06/18]**

31. There are no specific technology implications in relation to this decision.

# HEALTH IMPLICATIONS [Officer Initials RS Date 04.06.18]

32. The Children and Young People's Plan Impact Report should provide members with evidence of impact both directly and indirectly on health and wellbeing outcomes. Members will want to take this opportunity to ensure that the Impact report is aligned to the Health and Wellbeing Board outcome framework.

# **EQUALITY IMPLICATIONS [Officer Initials CH Date 01.06.18]**

33. There are no significant equality implications associated with this report. Within its programme of work, Overview and Scrutiny gives due consideration to the extent to which the Council has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

## **CONSULTATION**

34. There is no consultation required for this report.

#### **BACKGROUND PAPERS**

35. None

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# Damian Allen Director of People (DCS/DASS)

Learning and Opportunities: Children and Young People/Adult Health & Wellbeing Directorates





Date: 12<sup>th</sup> June 2018

# To the Chair and Members of the Children and Young People Scrutiny Panel

# A Youth-led Commission on Child Poverty In Doncaster

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Councillor Nuala Fennelly, Cabinet	All	None
Member for Children, Young People and		
Schools		

#### **EXECUTIVE SUMMARY**

1. The purpose of this report is to provide an opportunity for Members to give consideration to the reports and presentation which give an outline of the Child Poverty Commission and a summary of findings before the final report is published and launched. This report gives an overview of the methodology applied throughout the Commission, the key themes identified and the subsequent recommendations. This report also starts to offer the next steps, and Doncaster Councils response to the recommendations made.

# **EXEMPT REPORT**

2. There is no exempt information contained in the report.

#### **RECOMMENDATIONS**

- 3. That the Panel:
  - i. Considers the information presented on the Child Poverty Commission.
  - ii. Provides their views on the outline report and its recommendations.
  - iii. Provides their views on the next steps and Doncaster Council's response.

#### WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. The Overview and Scrutiny function has the potential to impact upon all of the Council's key objectives by holding decision makers to account, reviewing performance and developing policy.

#### **BACKGROUND**

5. In early 2018 Doncaster Council commissioned The Children's Society to oversee a child poverty commission. Through this a youth-led commission was developed and

- a group of young commissioners identified to direct an investigation into how poverty impacts the lives of children and young people in Doncaster.
- 6. The commission took evidence from a range of local witnesses, including decision makers and agencies responsible for planning and delivering services to children and young people, and for tackling child poverty.
- 7. The Young Commissioner's identified four themes that they felt were the most important to focus on:
  - Debt and benefits
  - Jobs, work and skills
  - Mental health
  - Moves and changes in young people's lives ("life transitions")
- 8. Seven evidence sessions took place in February and March 2018. At these sessions representatives from organisations and services both in and outside of Doncaster Council were invited to present about the work they did, answer the Young Commissioner's questions and also provide written evidence to the commission.

This evidence informed the development the report and the recommendations made.

- 9. The Commission makes 19 recommendations in total across the four themes. These include:
  - By April 2019, Doncaster Council (working with local transport providers) should help young people in poverty with travel cost by providing free or discounted bus passes to those claiming benefits.
  - By April 2019, Doncaster Council (alongside local advice providers) should help secure funding for local benefits and money advice charities to regularly visit Doncaster's schools, colleges and youth centres. Local schools should be encouraged to allow these external advisors to visit, and to proactively incorporate sessions in the curriculum.
  - Doncaster schools and college, supported by Doncaster Council, should improve the provision of careers information, advice and guidance. They should do this by ensuring that by September 2019 all secondary school and colleges are providing careers information, advice and guidance that meet local standards which build on the new national guidance but go further.
  - By September 2018, Doncaster's new "local Office of the Children's Commissioner" should be leading efforts to ensure that Doncaster Council and its related services are listening and responding to young people in poverty. It should do this by (a) providing an independent complaint service for young people (b) being responsible for recommending improvements to Doncaster services based on the feedback from young people, with Doncaster Councils services required to consider these.
  - By September 2019, all schools and colleges in Doncaster should review their rules, policies, procedures and environment to make sure they do not contribute to any young person feeling punished or bullied as a result of being poor.

10. A presentation giving further details on the context of the commission, its methodology, key themes, recommendations and next steps will be provided to the Panel at its meeting on the 12<sup>th</sup> June 2018.

# **OPTIONS CONSIDERED**

11. There are no alternative options within this report as the intention is to provide the Committee with an opportunity to note and consider the information presented.

## REASONS FOR RECOMMENDED OPTION

12. There are no specific risks associated with this report.

# IMPACT ON THE COUNCIL'S KEY OUTCOMES

13.

3	T	
	Outcomes	Implications
	Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;  Better access to good fulfilling work  Doncaster businesses are supported to flourish  Inward Investment	The work of Overview a Scrutiny has the potential to have an impact on all the Council's key objective.  A number of the recommendations of the child poverty commission are completely aligned to the outcomes of Doncaster Working, and the opportunities to increase access to work and opportunities.
	<ul> <li>Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</li> <li>The town centres are the beating heart of Doncaster</li> <li>More people can live in a good quality, affordable home</li> <li>Healthy and Vibrant Communities through Physical Activity and Sport</li> <li>Everyone takes responsibility for keeping Doncaster Clean</li> <li>Building on our cultural, artistic and sporting heritage</li> </ul>	The 4 themes of the commission impact on Doncaster Living and by acting on the recommendations we will be working towards ensuring more people are living in good quality, affordable homes.
	<ul> <li>Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</li> <li>Every child has life-changing learning experiences within and beyond school</li> <li>Many more great teachers work in Doncaster Schools that are good or</li> </ul>	

<ul> <li>better</li> <li>Learning in Doncaster prepares young people for the world of work</li> </ul>	improve the life chances of young people and their access to opportunity.
<ul> <li>Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;</li> <li>Children have the best start in life</li> <li>Vulnerable families and individuals have support from someone they trust</li> <li>Older people can live well and independently in their own homes.</li> </ul>	Families in poverty are amongst our most vulnerable in the Borough. This recommendations of this commission aims to address some of the inequalities in life chances through the improvement of services delivered to these families.
<ul> <li>Connected Council: <ul> <li>A modern, efficient and flexible workforce</li> <li>Modern, accessible customer interactions</li> <li>Operating within our resources and delivering value for money</li> <li>A co-ordinated, whole person, whole life focus on the needs and aspirations of residents</li> <li>Building community resilience and self-reliance by connecting community assets and strengths</li> <li>Working with our partners and residents to provide effective leadership and governance.</li> </ul> </li></ul>	Through addressing the impact of poverty on our children, young people and their families we can ensure we are offering value for money services which are more proactive in their response to families.

#### **RISKS AND ASSUMPTIONS**

14. There are no specific risks associated with this report.

# LEGAL IMPLICATIONS [Officer Initials KDW Date 04.06.18]

15. There are no specific legal implications associated with this report

# FINANCIAL IMPLICATIONS [Officer Initials: DB Date 04.06.18]

16. There are currently no specific financial implications with this report

# HUMAN RESOURCES IMPLICATIONS [Officer Initials MLV Date 04/06/18]

17. There are no specific HR implications associated with the content of this report. It is possible that there may be implications related to some of the specific recommendations but these will be picked up at the appropriate time through the relevant governance arrangements.

# TECHNOLOGY IMPLICATIONS [Officer Initials..PW Date..04/06/18]

18. There are no specific technology implications in relation to this decision.

# HEALTH IMPLICATIONS [Officer Initials RS Date 04.06.18]

19. Child poverty has a direct impact on the health and wellbeing of children, young people and families. Members will want to consider how these recommendations have been developed through the evidence gathering sessions and how the recommendations address the concerns of children and young people as a whole and the concerns of the most vulnerable children and young people. Members will want to consider how implementable the recommendations are including the evidence base, cost and impact of the proposed recommendations. Further detail should be available in the presentation.

# **EQUALITY IMPLICATIONS [Officer Initials RM Date 01.06.18]**

20. There are no significant equality implications associated with this report. Within its programme of work Overview and Scrutiny gives due consideration to the extent to which the Council has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

#### CONSULTATION

21. There is no consultation required for this report.

#### **BACKGROUND PAPERS**

22. None

#### **REPORT AUTHOR & CONTRIBUTORS**

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